

# **Statutory Guideline 01/12**

# Making and amending local planning instruments

A procedural and best practice guideline of the process for

- making or amending a planning scheme
- making or amending a planning scheme policy
- making a temporary local planning instrument under the *Sustainable Planning Act 2009*

16 January 2012







Looking forward and delivering now—integrated planning, strong local government and development for a growing state.

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# About this guideline

## 1.1 The purpose of this guideline

This guideline has been prepared by the Minister under section 117 of the *Sustainable Planning Act 2009* (SPA). This guideline sets out the minimum requirements which must be followed by a local government for making or amending a local planning instrument, in accordance with section 117 of the SPA. However, it does not apply to the amendment of a planning scheme to include a structure plan, which is contained within a separate guideline.

This guideline also describes the process which the Minister must follow if acting under Chapter 3, Part 6 of the SPA, which is in regard to the powers of the State in relation to local planning instruments.

In accordance with section 119 of the SPA, substantial compliance with the guideline is required.

## 1.2 Abbreviations

Schedule 1 provides a list of abbreviations used within this guideline.

## 1.3 Definitions—the dictionary

The glossary in Schedule 2 defines particular words used in this guideline. Other terms used in this guideline have the meaning given in the SPA.

## 1.4 Objectives and outcomes of this guideline

This guideline aims for local planning instruments to be prepared using accountable and efficient processes. More specifically, this guideline identifies the process that is required to make or amend a local planning instrument and the roles and responsibilities of those involved in the process.

The objectives of this guideline are for local planning instruments to be developed:

- in a timely manner, therefore retaining currency and relevance once adopted
- · using resources efficiently and effectively
- in consultation with state agencies and the public, where required.

## 1.5 How to use this guideline

This guideline prescribes the processes a local government must follow for:

- making or amending a planning scheme (other than an amendment to a planning scheme to include a structure plan)
- making or amending a planning scheme policy (PSP)
- making a temporary local planning instrument (TLPI).



This guideline also prescribes the processes the Minister must follow for:

- taking action under section 128 of the SPA if a local government does not comply with a direction about a local planning instrument
- taking action under section 129 of the SPA about a local planning instrument without a direction being given to a local government.

This guideline contains mandatory requirements which must be followed when making or amending a local planning instrument. Notes are provided throughout to give guidance about how the mandatory requirements may be achieved. While the notes are not mandatory, complying with the notes will assist in achieving the objectives and outcomes of this guideline. It is important to note that the Minister has the power to excuse a local government from undertaking certain minimum actions, in particular circumstances. These exclusions have been built within the steps of the process and sufficient justification is required for certain steps and actions to be considered for exclusion.

A local government may use additional processes beyond the mandatory requirements of this guideline in developing their local planning instruments, provided any additional processes do not conflict with this guideline.

Performance indicator timeframes are identified for a number of steps. These timeframes are not mandatory—they are a best practice performance guide only.

This guideline is the relevant version for making or amending a local planning instrument regardless of if the process was commenced and/or progressed under a previous version of the guideline. If the process is partially completed under a previous version, the process continues from the relevant step or stage of this guideline.

In section 2, stages 1 to 5 of this guideline, a reference to a planning scheme also includes an amendment to a planning scheme, unless otherwise stated. Similarly in section 3, stages 1 to 3, a reference to a PSP includes making or amending a PSP, unless otherwise stated.

Furthermore, within certain steps of the process, the sub-steps are either all applicable for the stated process or alternative sub-steps are provided where the process may vary. These alternative sub-steps are either indicated by specifically stating the process to which is relates or shown with the same sub-step number value (e.g. 1.1) however concluded with a letter (e.g. 1.1A and 1.1B). In these circumstances, only the relevant sub-step is required to be followed for the relevant process.



# 2. Making and amending a planning scheme

## 2.1 What is a planning scheme?

A planning scheme under the SPA is a local planning instrument that provides for development to be planned and undertaken in a strategic way encompassing the entire local government area. It is an effective tool at the local level to achieve the purpose of the SPA. A planning scheme takes a strategic view of an area and incorporates site provisions, such as zones and codes, to manage growth and change in the local government area.

A planning scheme can be created where no planning scheme currently exists or to replace an existing planning scheme where changes needed to the existing scheme are so significant that a new scheme is required. For example, the amalgamation of two or more local government areas may result in the preparation of a new planning scheme for the amalgamated local government area.

A planning scheme is required to be reviewed periodically under the SPA to ensure that it responds appropriately to changes at a local, regional and state level. In accordance with section 91 of SPA, the local government must complete a review of its planning scheme within 10 years after it was originally made or within 10 years after the completion of a previous review.

A planning scheme can be amended from time to time to improve the way it functions, bring it into line with changed circumstances in the local government area or to make it consistent with new state policy.

## 2.2 Types of planning scheme amendments

For the purposes of this guideline, amendments to a planning scheme is categorised into one of the following three types:

- · administrative amendment
- minor amendment, or
- · major amendment.

#### 2.2.1 Administrative amendment

An administrative amendment to a planning scheme is:

- (1) An amendment that corrects or changes:
  - (a) an explanatory matter about the planning scheme
  - (b) the format or presentation of the planning scheme
  - (c) a spelling, grammatical or mapping error in the planning scheme
  - (d) a factual matter incorrectly stated in the planning scheme
  - (e) a redundant or outdated term in the planning scheme
  - (f) inconsistent numbering of provisions in the planning scheme
  - (g) cross-references in the planning scheme, or



- (h) removes provisions in a planning scheme which have been declared by a regulation made pursuant to the South-East Queensland Water (Distribution and Retail Restructuring) Act 2009 (SEQ Water Act) to have no effect for the assessment of a development application in the SEQ Region (see sections 78A and 102 of the SEQ Water Act).
- (2) An amendment to:
  - (a) reflect an amendment to the mandatory, non-mandatory or optional components of the standard planning scheme provisions (SPSP) used in the planning scheme
    - Example for paragraph (2)(a)—an amendment to reflect an updated use definition of the SPSP that is already reflected (in its previous form) in a local government planning scheme or to reflect a change made to SPSP if able to be included verbatim.
  - (b) include a statement that a referral agency had delegated a referral agency jurisdiction to a local government under section 2.3 of the SPSP, or
  - (c) include a statement that a state planning instrument, or part of one, is appropriately reflected in the planning scheme, if the Minister has advised the local government that the Minister is satisfied that the planning scheme reflects the state planning instrument (SPI).

#### Note on mapping error as an administrative amendment

A mapping error, in relation to an administrative amendment, does not cover a change to a zone or overlay. It applies to changes to maps resulting from an administrative oversight. Examples include:

- · adoption dates, notations or version numbers need to be included or corrected if incorrect
- location of infrastructure, roads or buildings need to be corrected or included if incorrect or missing.

#### Note on including notes within the planning scheme

Where a local government is required to make a note on its planning scheme under either section 211 or section 391 of the SPA, this is not an amendment of the planning scheme under this guideline. This also applies if the planning scheme contains a relevant table which can be populated with further information as appropriate under these sections of the SPA.

#### Note on SEQ Water Act

The SEQ Water Act provides for a regulation to be made declaring provisions in a planning scheme to have no effect for the assessment of a development application in South East Queensland (SEQ) — which would reflect the replacement of planning scheme provisions by provisions in a Distributor-retailer's Water NetServ Plan or in the SEQ Design and Construction Code. An administrative amendment would remove provisions from a planning scheme that have become redundant.

#### 2.2.2 Minor amendment

A *minor amendment* to a planning scheme is an amendment:

- (1) The Minister is satisfied:
  - (a) reflects a current development approval, a master plan for a declared master planned area or an approval under other legislation
  - (b) includes a PSP prepared in accordance with section 114 of the SPA
  - (c) reflects a change that is directly responding to a regional plan for a designated region that applies in the local government area
  - (d) reflects a state planning policy, or part of a state planning policy
  - (e) reflects changes to the planning scheme in response to a Ministerial direction if in the Minister's opinion, the subject matter of those changes involved adequate public consultation



- (f) has involved adequate consultation with the public and the state, or
- (g) if in SEQ, reflects changes to the planning scheme relating to water and wastewater infrastructure and services which have involved adequate consultation with the relevant Distributor-retailer, the public and the state.

#### Note on minor amendments related to regional plans

For an amendment to be considered a minor amendment that is in direct response to a statutory regional plan, the aspect of the regional plan being proposed within the planning scheme must be precise criteria that does not require the exercise of discretion (e.g. where a regional plan identifies a major regional activity centre but does not state the size or scale of the major regional activity centre, the local government cannot use a minor amendment process to amend a planning scheme to alter development assessment provisions of a major regional activity centre). A local government cannot use a minor amendment process to amend the zone of land to reflect a change to a statutory regional plan.

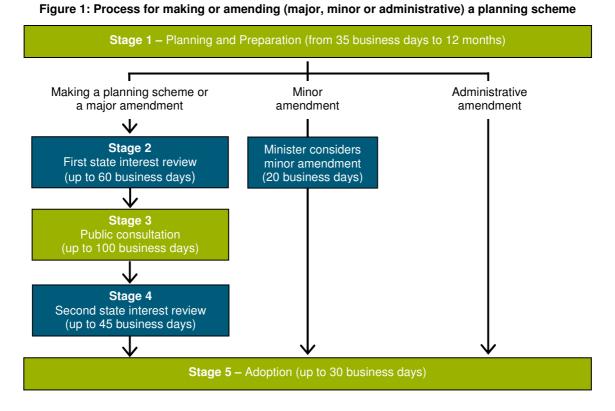
#### Note on minor amendments related to water and wastewater infrastructure in SEQ

If a local government in SEQ proposes to make a minor amendment that relates to or impacts on water and wastewater infrastructure, the local government must consult with and take account of the views of the relevant Distributor-retailer which owns the water and wastewater networks.

### 2.2.3 Major amendment

A *major amendment* is an amendment that is not a minor amendment or an administrative amendment.

# 2.3 Process for making or amending a planning scheme





This section describes the process (Figure 1) for making or amending a planning scheme. It applies to:

- (1) Making a planning scheme, including making a priority infrastructure plan (PIP)
- (2) Making a major amendment to a planning scheme
- (3) Making a minor amendment to a planning scheme, and
- (4) Making an administrative amendment to a planning scheme.

A detailed flow diagram of the process for making or amending a planning scheme is located at Schedules 3 and 4 of this guideline.

Unless otherwise stated:

- · a reference to a planning scheme includes making or amending a planning scheme, and
- in this section 'a planning scheme' refers to a planning scheme made under either the now repealed Integrated Planning Act 1997 (IPA) or the SPA.

### 2.3.2 Summary of applicable steps

The table below summarises the applicable steps for making a planning scheme and each type of planning scheme amendment. Some of the steps listed as applicable may not be required in certain circumstances.

Process	Applicable Steps
Planning scheme	1, 2, 3 <sup>1</sup> , 4, 6, 7, 8, 9, 10, 11
Major amendment	1, 2, 3 <sup>1</sup> , 4, 6, 7, 8, 9, 10, 11
Minor amendment	1, 2, 3 <sup>1</sup> , 4, 5, 11
Administrative amendment	1, 2, 3 <sup>1</sup> , 4, 11

<sup>&</sup>lt;sup>1</sup> If within a declared iconic place, the local government (as defined in section 122A of SPA) is required to undertake Step 3 where making a SPA compliant planning scheme or amending a IPA compliant planning scheme if it would or may have effect in an iconic place and would change or replace a protected planning provision relating to the place.

## Stage 1 — Planning and preparation

Step 1. Local government proposes to make a planning scheme

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local government  Planning scheme Major amendment Minor amendment Administrative amendment		1.1 The local government must decide to make a planning scheme.	Start of process
	Planning scheme	<ul><li>1.2 The local government must notify the public about the proposal by, at a minimum, placing a notice in a locally circulating newspaper and on the local government's website stating:</li><li>(a) the name of the local government, and</li><li>(b) the decision.</li></ul>	



Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
	<ul><li>Planning scheme</li><li>Major amendment</li></ul>	<b>1.3</b> The local government must advise the Minister as soon as possible after deciding to make a planning scheme:	
		(a) provide a copy of the notice, where required for Step 1.2, or	
		<ul><li>(b) if not required to undertake Step 1.2, a written statement advising of the decision.</li></ul>	

#### Step 2. Local government prepares a proposed planning scheme

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local government	<ul> <li>Planning scheme</li> <li>Major amendment</li> <li>Minor amendment</li> <li>Administrative amendment</li> </ul>	<ul> <li>2.1 The local government must prepare a proposed planning scheme.</li> <li>2.2 The local government must consult with relevant state agencies whilst preparing the proposed planning scheme.</li> </ul>	12 months (planning scheme) or 6 months (major amendment) or 35 business days (minor or administrative amendment)

#### Note on state consultation

The SPA (Chapter 3, Part 2) identifies matters which a local government must address or consider when making or amending a planning scheme. This includes matters which are of a state interest.

A proposed planning scheme, specifically when making a planning scheme or a major amendment, needs to be well advanced in its development at the time it is submitted to the Minister for a state interest review. When preparing a proposed planning scheme, consultation and liaison between local government and state agencies must be undertaken initially in the planning and preparation stage and is a key tool to ensure that state interests are identified and integrated early, leading to better planning and procedural outcomes. Upfront and ongoing communication and collaboration between local and state government officers will:

- integrate state interests early at the conceptual and drafting stages (particularly in the development of the strategic framework of a new planning scheme)
- identify issues early and ensure local and state governments have sufficient time and scope to determine an appropriate response to the issue
- · identify studies which will need to be undertaken to assist in the drafting
- achieve a more streamlined process for making or amending a planning scheme, particularly at state interest review
- allow the gathering of information from state agencies which can be included (e.g. mapping)
- provide greater use of available resources and avoid duplication
- familiarise local and state government officers with the structure, content and how matters are addressed by the proposed scheme prior to the first state interest review
- · build collaborative relationships between local and state government officers, and
- build support between local and state government for the planning scheme once it is adopted.

Techniques local government may use to enable valuable communication with state agencies include, but not limited to:

· holding state agency workshops



- identifying state agency contacts and forming an ongoing working group which undertakes regular meetings and provides updates
- using a staff exchange program which embeds state agency officers in the local government office to assist drafting at relevant stages of the planning and preparation stage, and
- gaining awareness of the state planning instruments program and following the development of new state planning instruments with assistance from the lead state agencies.

State agencies have a role in assisting a local government in preparing its planning scheme. That role includes assisting in the development of the strategic framework to ensure state and regional interests are appropriately integrated. That role is in addition to the formal state interest reviews, where the state government reviews a local government's integration of state interests and legislative requirements in a planning scheme.

A local government may seek endorsement of its strategic framework from state agencies prior to developing the other parts of its planning scheme. This is considered an appropriate technique to ensure that the desired regional outcomes (where a statutory regional plan exists) and state interests are appropriately addressed upfront and hence ensuring the remainder of the planning scheme will appropriately reflect these within where practical.

When providing preliminary advice to a local government, state agencies are responsible for providing concise and consistent advice on how planning issues regarding a state interest can be satisfactorily addressed in a proposed planning scheme at a refined local level. State agencies may develop the following and make these available to a local government to help it achieve state interest outcomes in developing a proposed planning scheme:

- · internal guides
- · model planning scheme codes, and
- other information/operational material.

#### Note on public and stakeholder consultation

The local government may choose to undertake public and stakeholder consultation (in addition to the mandatory consultation later in process) when developing a new planning scheme or making an amendment, particularly a major amendment to a planning scheme.

There are many benefits to having early consultation with the public and stakeholders when preparing planning schemes, such as:

- · early identification of issues
- · early identification of community values, and
- greater community ownership of the planning scheme during preparation and once it is adopted.

Although minimum timeframes are required by the SPA for the public consultation stage, local governments have flexibility to choose suitable consultative processes and the length of time consultation occurs during other stages of the process.

Some examples of alternative consultation methods which may be of use include:

- newspaper advertisements
- · radio advertising or radio interviews
- · public consultation events
- displays in shopping centres
- public meetings
- · information days, and
- · targeted stakeholder workshops.

#### Note for SEQ local governments only

Where responsibility for distributing water and collecting and treating wastewater has moved from a local government to a Distributor-retailer, given the importance of integrating land use outcomes with infrastructure planning, the technical advice of Distributor-retailers about their projected location, timing and provision of infrastructure to support a local government's planning assumptions will be critical for local governments making or amending local planning instruments both before and after 1 July 2013.



In such a case, early and on-going consultation between the Distributor-retailer and local government must occur to ensure water and wastewater infrastructure planning in SEQ is integrated with the infrastructure planning and land use strategies of the planning schemes.

Step 3. Local government ensures iconic values are protected in a proposed planning scheme

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local government	Where in a declared iconic place and the below process would or may have an have effect in an iconic place and would change or replace a protected planning provision relating to the place:  Planning scheme  Major amendment (for a planning scheme made under IPA only)  Minor amendment (for a planning scheme made under IPA only)  Administrative amendment (for a planning scheme made under IPA only).	<ul> <li>3.1 The local government must prepare an impact report evaluating the effect of the proposed planning scheme on the place's iconic values.</li> <li>3.2 After preparing the impact report, the local government must write to the advisory panel requesting its consideration and providing a copy of: <ul> <li>(a) the impact report, and</li> <li>(b) the proposed planning scheme.</li> </ul> </li> <li>3.3 The advisory panel must consider the impact report and whether the proposed planning scheme would, if given effect, be inconsistent with protecting the place's iconic values. The advisory panel may consult with anyone it considers appropriate.</li> <li>3.4 The advisory panel must write to the local government providing a panel report including any panel recommendations.</li> <li>3.5 The local government must consider the panel report before proceeding to Step 4.</li> </ul>	40 business days for advisory panel consideration and response

Step 4. Local government progresses a proposed planning scheme

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local government	Planning scheme     Major amendment	4.1A After preparing the proposed planning scheme, the local government must:  (a) write to the Minister requesting a first state interest review of the proposed planning scheme and the Minister's agreement to publicly consult on the proposed planning scheme  (b) submit an electronic copy (mandatory) and a hard copy (optional) of the proposed planning scheme to the Minister in the format identified by the Department of Local Government and Planning  (c) if the local government considers that it has carried out adequate consultation, a written statement requesting the Minister exclude	Unspecified



			Performance
Responsible entity	Processes to which this step applies	Step	indicator timeframe
		steps and allow it to progress to S following completion of Step 6	
		(d) provide:	
		<ul> <li>a consultation report, which in written statement about the e outcomes of any consultation undertaken with state agencial public in preparing the propose planning scheme</li> </ul>	xtent and es and the
		<ul><li>(ii) a written statement about how proposed planning scheme of and integrates matters of state regional dimension</li></ul>	oordinates
		(iii) a written statement about how proposed planning scheme re relevant SPIs, and	
		<ul><li>(iv) any background studies or re informed the preparation of the proposed planning scheme, a</li></ul>	ne
		(e) If having undertaken Step 3, prov	ide:
		(i) a copy of the impact report	
		(ii) a copy of the panel report, an	ıd
		<ul><li>(iii) a written statement about how government has responded to report.</li></ul>	
	Minor amendment	<b>4.1B</b> After preparing the proposed minor am the local government must:	endment,
		<ul> <li>(a) write to the Minister requesting th Minister's agreement to adopt the minor amendment</li> </ul>	
		(b) submit an electronic copy (manda a hard copy (optional) of the prop minor amendment to the Minister format identified by the Departme Government and Planning	osed in the
		(c) provide:	
		<ul> <li>a consultation report, which in written statement about the e outcomes of any consultation undertaken with state agencing public in preparing the propose amendment, and</li> </ul>	xtent and es and the
		<ul><li>(ii) a written statement demonstr</li><li>it is considered the proposed</li><li>amendment is a minor amend</li></ul>	
		(d) If having undertaken Step 3, prov	ide:
		(i) a copy of the impact report	
		(ii) a copy of the panel report, an	ıd
		(iii) a written statement about how	v the local



Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
		government has responded to the panel report.	
	Administrative amendment	<b>4.1C</b> After preparing the proposed administrative amendment, the local government may proceed to Step 11.	

#### Note on information required by the Minister

It is important to ensure matters which the Minister will consider when making decisions regarding the proposed planning scheme are clearly articulated by the local government so as to facilitate a timely and efficient assessment process.

In particular, the information provided should clearly identify, usually in a 'track changed' or 'yellow highlight' version:

- · the differences between the existing planning scheme and the proposed planning scheme amendment
- · why changes have occurred, and
- what issue the changes respond to.

For a proposed planning scheme where a consultation report is required, this report should as a minimum identify and detail any discussions with state agencies and the public, including any issues raised and the outcomes reached.

For a proposed planning scheme where a written statement is required about how the proposed planning scheme reflects relevant SPIs, the local government should detail:

- · evidence of how and where the relevant SPI has been reflected, and
- any analysis or reporting required by the SPI, including where relevant, the methodology used.

Each state agency with carriage of a SPI will review the local government's written statement and are required to provide a written statement to the Minister articulating whether the state agency is satisfied or not that the proposed planning scheme reflects its relevant SPIs. State agencies are also encouraged to prepare guidelines to assist both the local government and the state agency to identify what information is required to efficiently assess whether the proposed planning scheme reflects the relevant SPI.

If the local government considers it has undertaken adequate consultation and is seeking the Minister's approval to excuse steps and progress straight to Step 11 following completion of Step 6, the Minister must be satisfied:

- the copy submitted for first state interest review was not substantially different from the copy released for informal public consultation, and
- if significant changes are made at first state interest review, that they are not significant enough to justify public consultation.

It is therefore recommended that consultation is initiated early on in the preparation stage between the local government and state agencies to ensure minimal changes are made during state first interest review. This enables the local government to be excused from certain steps, and to complete the process and to progress to adoption expeditiously.

If a first state interest review is required, the local government may be required to supply multiple copies of information to the Minister for distribution to state agencies involved in the first state interest review. Prior to sending their proposed planning scheme to the Minister for consideration the local government should contact its regional contact from the Department of Local Government and Planning to confirm whether there are any information requirements for the first state interest review.

If there is inadequate information provided or insufficient copies of the information for the Minister to assess the proposed planning scheme for first state interest review, the Minister may notify the local government with a further information request and may delay commencement of the state interest review, until satisfied that all required information is provided.



Step 5. Minister considers a proposed minor amendment and decides how to proceed

Responsible entity	Processes to which this step applies	Step	)				Performance indicator timeframe
Minister	Minor amendment	5.1	Minis	ter n ndme sing: insu to d sche mine 4.1E the plar (i)	nust aufficie emo eme or ar and Minis it ma	g information under Step 4.1B, the consider the proposed minor and write to the local government ent information has been provided anstrate how the proposed planning satisfies the requirements of a mendment and proceed to Step d repeat the process ester is satisfied the proposed scheme is a minor amendment: any adopt the proposed minor endment and proceed to Step 11: with conditions, or without conditions, and which SPIs or parts of SPIs the	20 business days
				(ii)	it ma	Minister is satisfied have been reflected.  ay not proceed with the proposed or amendment, or	
			(c)	the	Minis	ster is satisfied the proposed minor nent is a major amendment:	
				( )	prov a ma	fficient information has been vided, it must follow the process for ajor amendment from Step 2 and eat the process, or	
				( )	prov	cient information has been rided, the proposed planning eme will proceed to Step 6.	

## Stage 2 — First state interest review

Step 6. Minister considers a proposed planning scheme and decides how to proceed

Responsible entity	Processes to which this step applies	Step	•	Performance indicator timeframe
Minister	<ul><li>Planning scheme</li><li>Major amendment</li></ul>	6.1	After receiving information under Step 4.1A the Minister must consider if:  (a) sufficient information has been provided and proceed to Step 6.2, or	40 business days for state agency consideration
			(b) insufficient information has been provided, the Minister must write to the local government advising more information is required and advise the local government to proceed to Step 2 and repeat the process.	
		6.2	The Minister must consider whether or not the purpose of the SPA is achieved including whether	



Responsible entity	Processes to which this step applies	Step				Performance indicator timeframe
		6.3	, ,		terests would be adversely affected sed planning scheme ( <i>first state</i> ew).	umeirame
					consult on the proposed planning	
				publicly	and proceed to Step 7 consult on the proposed planning subject to conditions and proceed 7	
				if having 4.1A(c) propose and suf	g received a request under Step and the Minister is satisfied the od planning scheme appropriately iciently includes the purpose of the d/or state interests and:	
				out resi	quate consultation has been carried and the state interest review did not all in significant changes, advise it adopt and proceed to Step 11:	
				(A)	with conditions, or	
				(B)	without conditions, and	
				(C)	which SPIs or parts of SPIs the Minister is satisfied have been reflected, or	
				carı revi	quate consultation has not been ied out and/or the state interest ew did result in significant changes, ise it may:	
				(A)	publicly consult on the proposed planning scheme and proceed to Step 7	
				(B)	publicly consult on the proposed planning scheme subject to conditions and proceed to Step 7, or	
				(C)	not proceed with the proposed planning scheme.	
			(d)	scheme state int sufficier planning	eeed with the proposed planning as the purpose of the SPA and/or erests are not appropriately or only included in the proposed g scheme and proceed to Step 2 eat the process, or	
			(e)	not prod scheme	eed with the proposed planning .	



Note on performance indicator timeframes for state agency consideration					
		Performance indicator timeframe			
Actions performed for a first state interest review	Responsible Entity	(40 business days for state agencies to consider the proposed planning scheme)			
Action 1 Receive the proposed planning scheme	Minister	5 business days			
Action 2 State agency reviews and provides comments on the proposed planning scheme to the Minister	State agency	15 business days			
Action 3 Collate state agency comments (whole of government response) and send to local government	Minister	5 business days			
Action 4 Local government reviews, addresses and responds to whole of government response	Local government	Clock stops			
Action 5 Review and resolve outstanding issues with state agency and local government.	Minister	15 business days <sup>1</sup>			
Action 6 Once resolved, Minister to consider whether or not purpose of the SPA is achieved including whether or not state interests would be adversely affected by the proposed planning scheme.	Minister	20 business days <sup>2</sup>			
The performance indicator timeframe stops each time the whole of government response is returned to the local government for its review and response.					

#### Note on state interest reviews

State interest reviews enable the Minister to review a proposed planning scheme to consider whether the purpose of the SPA is adequately addressed and whether a state interest would be adversely affected. The local government and the Minister must be satisfied that the proposed planning scheme addresses the key elements of a planning scheme specified in section 88 of SPA. These elements are considered as part of the first state interest review and second state interest review, where required.

The purpose of providing a thorough breakdown of the performance indicator timeframe is to ensure that the state interest review is carried out in a timely and efficient manner. The second state interest review timeframe is shorter than the first as the majority of issues should have been resolved by this stage.

The performance indicator timeframes are considered quite short, however this process relies on liaison between local and state government commencing during the planning and preparation stage of the proposed planning scheme. As such, prior to commencement of the first state interest review, each relevant state agency and the local government should have a high level of understanding of how the purpose of the SPA is achieved, how state interests have been reflected in the proposed planning scheme and of any potential or outstanding issues.

Officers of the Department of Local Government and Planning are required to facilitate and coordinate discussions between a state agency and the local government regarding state interests in the review period. State agencies should also liaise directly with other state agencies to coordinate their department's interests and avoid duplication or conflicting interests where possible. For matters which are considered best practice or advice, it is recommended state agencies and the local government liaise directly with each other and keep officers of the Department of Local Government and Planning informed.

It is recommended that the local government provides a complete 'track changes' or 'yellow highlight' version for the proposed planning scheme following any changes agreed to as part of the state interest review. This assists in completing the state interest review in a timely and efficient manner whilst maintaining clarity and transparency of the changes made through the process.

This performance indicator timeframe is excluded from the state agency consideration timeframes.



## Stage 3 — Public consultation

Step 7. Local government commences public consultation of a proposed planning scheme

Responsible entity	Processes to which this step applies	Step	)		Performance indicator timeframe
Local Government	<ul><li>Planning scheme</li><li>Major amendment</li></ul>	7.1	plan com Mini The cons	ore publicly consulting on the proposed ining scheme the local government must ply with any condition imposed by the ster under Step 6.3(b) or Step 6.3(c)(ii)(A). local government must carry out public sultation about the proposed planning eme for a period ( <i>consultation period</i> ) of at t 30 business days.	45 business days (incorporating 30 business days consultation period)
		7.3	the pub notic	local government must notify the public that proposed planning scheme is available for ic consultation by, at a minimum, placing a ce in a locally circulating newspaper and on local government's website, stating:	
			(a) (b)	the name of the local government the title of the proposed planning scheme	
			(c)	for a proposed major amendment:  (i) the purpose and general effect of the proposed planning scheme, and	
				(ii) the location details of the area where it applies, if it only relates to part of the local government area.	
			(d)	if having undertaken Step 3, that the advisory panel has been given an impact report evaluating the effect of the proposed planning scheme on the place's iconic values and a copy of the proposed planning scheme	
			(e)	where the proposed planning scheme is available for inspection and/or purchase	
			(f)	that written submissions about any aspect of the proposed planning scheme may be made to the local government by any person	
			(g)	the consultation period during which a submission may be made	
			(h)	the requirements for making a properly made submission, and	
			(i)	a contact telephone number for information about the proposed planning scheme.	
		7.4	gove an o	ng the consultation period, the local ernment must display a copy of the notice in obvious place in the local government's public e and have a copy of the proposed planning teme available for inspection and/or purchase.	
		7.5		notice and proposed planning scheme must	

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
		also be available for download on the local government's website.	

#### Note on the consultation period

The consultation period seeks to engage the community in the development of the proposed planning scheme and provide them the opportunity to input into its development. Public consultation ensures that a range of views and perspectives are taken into account, widening the perspective of drafters and bringing new ideas for how an area could be planned.

Public consultation announces that the local government is seeking views and information from the community on the proposed planning scheme. A public notice in the newspaper and on the local government's website is the minimum requirement for public consultation. Local governments are encouraged to develop and extend their public consultation efforts to maximise opportunity for proactively engaging with the community.

Step 8. Local government reviews submissions and decides how to proceed with the proposed planning scheme

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local Government	Planning scheme     Major amendment	<ul> <li>8.1 The local government must consider every properly made submission about the proposed planning scheme.</li> <li>8.2 After considering the submissions, the local government: <ul> <li>(a) may make changes to the proposed planning scheme to:</li> <li>(i) address issues raised in a properly made submission</li> <li>(ii) amend a drafting error, or</li> <li>(iii) address new or changed planning circumstances or information.</li> </ul> </li> <li>(b) must advise each person in writing who made a properly made submission about how the local government has dealt with their submission, and</li> <li>(c) must prepare a written notice containing a summary of matters raised in the properly made submissions and stating how the local government dealt with the matters.</li> </ul> <li>8.3 If the local government changes the proposed planning scheme and the changes result in the</li>	55 business days (planning scheme) or 45 business days (major amendment)
		proposed planning scheme being significantly different to the version released for public consultation, the local government must proceed to Step 7 and repeat the process.  8.4 Despite Step 8.3, public consultation may be	
		limited to those aspects of the proposed planning scheme which have changed.	
		<b>8.5</b> After complying with Steps 8.1 to 8.4, where relevant, the local government must decide to:	



Responsible entity	Processes to which this step applies	Step	)		Performance indicator timeframe
			(a)	proceed with the proposed planning scheme with no change	
			(b)	proceed with the proposed planning scheme with changes including changes which it reasonably believes do not result in the proposed planning scheme being significantly different to a version released on public consultation, or	
			(c)	not proceed with the proposed planning scheme.	
		8.6	If pro	oceeding with the proposed planning eme:	
			(a)	with no changes under Step 8.5(a)—the local government must write to the Minister seeking approval to adopt the proposed planning scheme and proceed to Step 11, or	
			(b)	with changes under Step 8.5(b)—the local government must write to the Minister seeking:	
				(i) direction about whether a second state interest review is required, and	
				(ii) approval to adopt the proposed planning scheme and proceed to Step 11.	
		8.7		written notice given to the Minister under 8.6 must include:	
			(a)	information about why any changes have been made including a summary of matters raised in the properly made submissions and stating how the local government has dealt with the matter	
			(b)	information about whether the local government considers the changes to the proposed planning scheme will adversely affect state interests	
			(c)	an electronic copy of the proposed planning scheme (and a hard copy if requested by the Minister) that clearly identifies the changes that have been made to the proposed planning scheme since the first state interest review, and	
			(d)	confirmation that the local government does not believe the proposed planning scheme is significantly different from a version which has undertaken public consultation and that additional public consultation under Step 8.3 has been undertaken, if applicable.	



#### Note on changes to a proposed planning scheme and if it is significantly different

It is reasonably expected that some changes can be made to the proposed planning scheme through the local government's assessment of public submissions and additional matters outlined under Step 8.2, and that those changes may affect some individuals and stakeholders.

However, the public consultation stage also requires the public to have an opportunity to provide comment on proposals which may affect their land use rights.

If changes have been made to the proposed planning scheme that has been released for public consultation, the local government must determine whether those changes result in the proposed planning scheme being significantly different to the proposed planning scheme that was released for public comment.

If changes have resulted in the proposed planning scheme being significantly different, additional public consultation is warranted as the public has not had the opportunity to comment on proposals which may impact on them directly or the wider community.

Although it will depend on the individual circumstances of the proposed planning scheme for determining whether it is significantly different for the purposes of Step 8.3, the local government should consider the change in terms of its intent, extent and affect on both the land use outcomes as well as assessment requirements on individuals. In making the determination, the local government should consider if the change has affected or altered:

- a material planning issue, such as a policy position
- · a significant proportion of the area and/or land owners covered by the proposed planning scheme
- a matter which is of widespread public interest throughout the local government area and would be likely to generate multiple public submissions
- · the level of assessment, or
- the proposed planning scheme so that is quite different to that which was released for public consultation.

It is important to consider a change which affects any one person or a group of individuals' rights over land does not necessarily mean that the change is significant.

If the local government considers the proposed planning scheme is significantly different to the version released for public consultation, it must undertake additional public consultation. Step 8.4 provides that local government may undertake a targeted consultation process involving only those matters which have significantly changed.

The local government must consider the affect of the changes on the proposed planning scheme on state interests to ensure they will not be adversely affected.

#### Note on consideration of submissions relating specifically to land owners

If a local government proposes to change the zoning or development intent for land under its planning scheme, the local government may write to registered owners of the land giving the owners the opportunity to make a submission about the proposed planning scheme amendment, within a specified timeframe, for consideration by the local government before making a decision to proceed.

Also, if a submission about the zoning of a particular lot is made by a person other than the registered owner of that lot, before considering the submission, the local government may write to the registered owner of the lot about which a submission was made, advising of the submission. The local government may also give the registered owner an opportunity to respond to the local government, within a specified timeframe, on the matter/s raised in the submission. After considering the submission/s the local government may advise each owner of the relevant lot/s how it has dealt with the submission/s.

#### Note on information required by the Minister

The local government should provide well drafted and clearly articulated documents addressing any changes or processes which have been undertaken as part of Step 8.

Providing information in a 'track changed' or 'yellow highlight' version will help facilitate faster assessment and consideration by the Minister. Insufficient or unclear documentation is likely to delay the process, and the Minister



may need to request further information from the local government to undertake this assessment. The information provided should clearly identify:

- the differences in the proposed planning scheme since first state interest review
- why changes have occurred, and
- what issue the changes respond to.

The local government may provide any additional information that it believes will assist the Minster when considering the proposed planning scheme.

Step 9. Minister decides the next stage of the process and advises the local government

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local government	Planning scheme     Major amendment	9.1A If the local government cannot provide written notice under Step 8.6 within six months of the Minister giving notice to proceed under Step 6 or the local government undertaking Step 7.2, whichever is later, the local government must write to the Minister, prior to the six month timeframe, providing sufficient justification about:  (a) what has been undertaken and occurred	20 business days (for Minister's consideration)
		since the Minister gave notice to proceed under Step 6 or the local government undertook Step 7.2, and	
		(b) why the local government believes the proposed planning scheme process should not lapse.	
		9.2A If the Minister considers and decides that:	
		(a) the proposed planning scheme process should not lapse, the Minister must write to the local government advising:	
		(i) the proposed planning scheme process has not lapsed, and	
		(ii) prescribe a timeframe in which the local government must provide written notice under Step 8.6, or	
		(b) the proposed planning scheme process should lapse, the Minister must write to the local government advising the proposed planning scheme process has lapsed.	
		9.3A Where the local government does not notify the Minister within the timeframe as required under Step 9.1A, the planning scheme process lapses.	
Minister	<ul><li>Planning scheme</li><li>Major amendment</li></ul>	<b>9.1B</b> If the Minister receives written notice under Step 8.6, the Minister must consider if:	20 business days
		(a) conditions imposed under Step 6.3(b) or Step 6.3(c)(ii)(A) have been:	
		(i) appropriately complied with— proceed to Step 9.2B, or	
		(ii) not appropriately complied with or only complied with in part— the Minster may, at the Minister's discretion and in	



Responsible entity	Processes to which this step applies	Step	Performance indicator
		consideration of the purpose of SPA and of state interests, write to the local government advising the conditions that need to be complied with and/or the steps which need to be repeated, and	timeframe
		<ul> <li>(b) the version is:</li> <li>(i) not significantly different to a version which has undertaken public consultation—proceed to Step 9.2B, or</li> <li>(ii) significantly different to a version which has undertaken public consultation:</li> <li>(A) write to the local government advising it is considered to be</li> </ul>	
		significantly different, and  (B) proceed to Step 7 and repeat the process, and  (c) sufficient information:  (i) has been provided—proceed to Step	
		<ul> <li>(i) has been provided—proceed to Step 9.2B, or</li> <li>(ii) has not been provided, the Minister must write to the local government advising more information is required and advise the local government to proceed to Step 8 and repeat the process.</li> </ul>	
		<b>9.2B</b> After receiving written notice under Step 8.6(a) of Step 8.6(b), the Minister must consider and decide whether a second state interest review is:	
		<ul><li>(a) not required—the Minister must write to the local government advising:</li><li>(i) a second state interest review is not required</li></ul>	
		<ul> <li>(ii) it may adopt the proposed planning scheme and proceed to Step 11:</li> <li>(A) with conditions, or</li> <li>(B) without conditions, and</li> <li>(iii) which SPIs or parts of SPIs the Ministe is satisfied are appropriately reflected in the proposed planning scheme.</li> </ul>	
		(b) not required—the Minister must write to the local government advising is may not proceed with the proposed major amendment, or	
		(c) required—the Minister must write to the local government advising a second state interest review is required and proceed to Step 10.	



#### Note on Minister's assessment of proposed planning scheme after public consultation

Step 9B relates to determining the next stages of the process in finalising the proposed planning scheme after public consultation. Generally it is intended that:

- a proposed planning scheme which had all issues resolved at first state interest review and has not changed significantly from the public consultation version may proceed, with the Minister's approval, to the adoption stage without a further state interest review
- · second state interest reviews are to be undertaken by exception only, and
- if a second state interest review is required, the local government may be required to undertake administrative
  processes to support the Minister's review process, such as supplying additional information or additional copies
  of information to the Minister for distribution to state agencies involved in the second state interest review.

The process for making or amending a planning scheme requires early and ongoing liaison between local and state governments. As such, it is intended that state interests will have been raised early in the planning and preparation stage and resolved prior to the end of the first state interest review, limiting the need for a second state interest review.

In some instances new SPIs (see note box below) or new policy positions regarding matters of state importance may commence following the finalisation of the first state interest review. In these instances, a second state interest review may be deemed necessary even where no significant changes have been made.

#### Note on new state planning instruments

SPIs are being developed by the state and will have the potential to be developed during the drafting of proposed planning schemes. Effective and ongoing liaison between local and state governments may provide scope for draft SPI matters to be dealt with in a proposed planning scheme.

However, given the potential for changes during the finalisation of draft SPIs, local government may not be in a position to adequately consider how its proposed planning scheme reflects the draft SPI.

The Minister may consider whether any SPIs have come into effect after the first state interest review, when considering if a second state interest review is required. These considerations may include:

- the extent of changes required to a proposed planning scheme due to the SPI
- conflicts between the proposed planning scheme and the SPI requiring the proposed planning scheme to be amended, and
- the effort required by local government to amend its proposed planning scheme, such as requirements for additional studies, consultation or the potential for significant time delays in adopting the proposed planning scheme.

## Stage 4 — Second state interest review

#### Step 10. Minister considers a proposed planning scheme and decides how to proceed

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Minister	Planning scheme     Major amendment	10.1 After the Minister gives a notice under Step 9.2B(b), the Minister must consider whether or not the purpose of the SPA is achieved including whether or not state interests would be adversely affected by the proposed planning scheme (second state interest review).	25 business days for state agency consideration
		10.2 In carrying out the second state interest review, the matters which may be considered by the Minister is limited to the following:	
		(a) a matter which has already been identified in the first state interest review as a matter	



Responsible entity	Processes to which this step applies	Step			Performance indicator timeframe
				achieving the purpose of the SPA or a state interest	
			(b)	a potential adverse impact affecting the purpose of the SPA or a state interest as a result of a change made to the proposed planning scheme since the first state interest review	
			(c)	a SPI which has come into effect since the first state interest review, and	
			(d)	where within in a declared iconic place, if given effect to, would it be inconsistent with protecting the place's iconic values.	
		10.3 After carrying out the second state interest review, the Minister must write to the local government advising it may:			
			(a)	adopt the proposed planning scheme and proceed to Step 11	
			(b)	adopt the proposed planning scheme subject to conditions and proceed to Step 11, or	
			(c)	with respect for a proposed major amendment only— not proceed with the proposed major amendment.	
			unde advis Minis	e Minister writes to the local government or Steps 10.3(a) or 10.3(b), the Minister must see which SPIs or parts of the SPIs the ster is satisfied are appropriately reflected in proposed planning scheme.	

Note on performance indicator timeframes for state agency consideration				
		Performance indicator timeframe		
Actions performed for a second state interest review	Responsible Entity	(25 business days for state agencies to consider the proposed planning scheme <sup>1</sup> )		
Action 1 Receive the proposed planning scheme	Minister	5 business days		
Action 2 Targeted state agency review <sup>2</sup> and provides comments on the proposed planning scheme to the Minister	State agency	10 business days		
Action 3 Collate state agency comments (whole of government response) and send to local government	Minister	5 business days		
Action 4 Local government reviews, addresses and responds to whole of government response.	Local government	Clock stops		
Action 5 Review and resolve outstanding issues with state agency and local government.	Minister	5 business days <sup>3</sup>		
Action 6 Once resolved, Minister to consider whether or not purpose of the SPA is achieved including whether or not state interests would be adversely affected by the proposed planning scheme.	Minister	20 business days <sup>4</sup>		
<sup>1</sup> Timeframe is only applicable if the steps are undertaken				



Note on performance indicator timeframes for state agency consideration					
	Responsible	Performance indicator timeframe			
Actions performed for a second state interest review	Entity	(25 business days for state agencies to			
		consider the proposed planning scheme <sup>1</sup> )			

This step only applies if the proposed planning scheme has undergone significant changes (regardless of whether it required re-consulting or not) or a new SPI has come into effect since the first state interest review and public consultation stages.

#### Note on second state interest review

Prior to the second state interest review, the proposed planning scheme will have undergone significant state government and public review. It is not intended that a range of new issues, which the local government has not previously been made aware of, will be raised as part of the second state interest review.

The second state interest review is intended to address matters which have previously been raised and not satisfactorily resolved, or to address new matters due to changes made to the proposed planning scheme since the first state interest review or new SPIs which have come into effect.

It is recommended that the local government provides a complete 'track changes' or 'yellow highlight' version for the proposed planning scheme following any changes agreed to as state interest review. This assists in completing the state interest review in a timely and efficient manner whilst maintaining clarity and transparency of the changes made through the process.

## Stage 5 — Adoption

# Step 11. Local government decides whether to adopt the proposed planning scheme or not

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local Government	<ul> <li>Planning scheme</li> <li>Major amendment</li> <li>Minor amendment</li> <li>Administrative amendment</li> </ul>	adopt the proposed planning scheme, where required, the local government must decide to:  (a) adopt the proposed planning scheme, or  (b) not proceed with the proposed planning scheme.  11.2A If the local government decides to adopt the proposed planning scheme, it must:  (a) comply with any conditions imposed by the Minister which must be undertaken prior to adoption  (b) note in the planning scheme the state planning instruments which the Minister has advised are, in the Minister's opinion, appropriately reflected in the proposed planning scheme, and  (c) place a notice in the gazette, a locally circulating newspaper and on the local	30 business days

The performance indicator timeframe stops each time the whole of government response is returned to the local government for its review and response.

<sup>&</sup>lt;sup>4</sup> This performance indicator timeframe is excluded from the state agency consideration timeframes.



Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
		government's website, stating:	
		(i) the local government name	
		(ii) the date the planning scheme was adopted	
		(iii) the date the planning scheme commenced (if different to the adoption date)	
		(iv) for a planning scheme amendment only:	
		(A) the title of the amendment	
		(B) if the amendment only applies to part of an existing planning scheme area, a description about the location of that area, and	
		(C) the purpose and general effect of the amendment, and	
		<ul><li>(v) where to inspect and/or purchase a copy of the planning scheme.</li></ul>	
		11.2B If the local government decides not to proceed with the proposed planning scheme, it must place a notice in the gazette, a locally circulating newspaper, and on the local government's website, stating:	
		(a) the local government name	
		(b) the title of the proposed planning scheme	
		(c) the decision, and	
		(d) the reason for not proceeding.	
		11.3 If the local government does not complete either Step 11.2A or Step 11.2B within 3 months of making a decision under Step 11.1, the proposed planning scheme process lapses.	
		<b>11.4</b> The local government must give the chief executive as soon as possible:	
		(a) after adopting:	
		(i) a copy of the notice	
		(ii) one certified copy of the planning scheme, and	
		(iii) one electronic copy of the planning scheme, including maps, or	
		(b) after deciding not to proceed:	
		(i) a copy of the notice.	

#### Note on certified copies of the planning scheme

Where the local government uses a replacement pages system when updating its planning scheme to reflect amendments, a certified copy of the planning scheme as require under step 11.4 can include just the certified copy of the replacement pages rather than a complete copy of the planning scheme. The replacement pages documentation must clearly explain what is being removed and replaced.



# 3. Making and amending a planning scheme policy

## 3.1 What is a planning scheme policy?

A planning scheme policy (PSP) under the SPA is a statutory instrument that supports the local dimension of a planning scheme and local government actions for the integrated development assessment system (IDAS) and for making or amending its planning scheme.

A PSP may apply to either all or part of the planning scheme area and may only deal with limited matters as specified by section 114 of the SPA. A PSP may do one or more of the following:

- state information a local government may request for a development application
- state the consultation the local government may carry out under section 256 of the SPA
- state actions a local government may take to support the process for making or amending its planning scheme
- · contain standards identified in a code, or
- include guidelines or advice about satisfying assessment criteria in the planning scheme.

## 3.2 Types of planning scheme policy amendments

For the purposes of this guideline, amendments to a PSP are categorised into one of the following two types:

- · minor amendment, or
- · major amendment.

#### 3.2.1 Minor amendment

A minor amendment to a PSP is an amendment making a correction or change which:

- (1) Is administrative in nature
- (2) Does not introduce new information, or
- (3) Does not significantly change an existing policy position of the planning scheme or technical matter contained in the existing PSP.

#### Note on a minor amendment

A minor amendment that is administrative in nature includes a change or correction to an explanatory matter, the format or presentation of the PSP, a spelling or grammatical error, a factual matter, a redundant or outdated term and cross referencing with another PSP or the planning scheme.

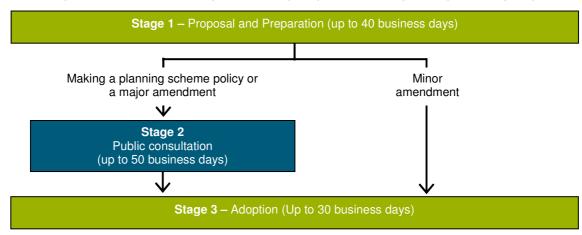
## 3.2.2 Major amendment

A *major amendment* is an amendment to a PSP that is not a minor amendment.



# 3.3 Process for making or amending a planning scheme policy

Figure 2: Process for making or amending (major or minor) a planning scheme policy



This section describes the process (Figure 2) for making or amending a PSP. It applies to:

- (1) Making a PSP
- (2) Making a major amendment to a PSP, and
- (3) Making a minor amendment to a PSP.

A detailed flow diagram of the process for making or amending a PSP is located in Schedule 5 of this guideline. In this guideline, a reference to a PSP includes making or amending a PSP, unless otherwise stated.

The process for repealing a PSP is contained under section 124 of SPA and is not detailed within this guideline.

## 3.3.1 Summary of applicable steps

The table below summarises the applicable steps for making a PSP and each type of PSP amendment. Some of the steps listed as applicable may not be required in certain circumstances.

Process	Applicable Steps
PSP	1, 2, 3, 4, 5
Major amendment	1, 2, 3, 4, 5
Minor amendment	1, 2, 5

## Stage 1 — Proposal and preparation

Step 1. Local government proposes to make a planning scheme policy

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local	• PSP	1.1 The local government must decide to make a	Start of process
government	Major amendment	planning scheme policy (PSP).	
	Minor amendment		



Step 2. Local government prepares and progresses a proposed planning scheme policy

Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
Local government	<ul><li>PSP</li><li>Major amendment</li><li>Minor amendment</li></ul>	<ul> <li>2.1 The local government must prepare a proposed PSP.</li> <li>2.2 The local government, if making a: <ul> <li>(a) PSP or a major amendment—prepare an explanatory statement about the proposal and proceed to Step 3, or</li> <li>(b) minor amendment—proceed with the proposed PSP to Step 5.</li> </ul> </li> </ul>	40 business days

# Stage 2 — Public consultation

Step 3. Local government commences public consultation of a proposed planning scheme policy

Responsible entity	Processes to which this step applies	Step	)		Performance indicator timeframe
Local government	PSP     Major amendment	3.1	cons ( <i>con</i> days The the p cons a loo	local government must carry out public sultation about the proposed PSP for a period insultation period) of at least 20 business.  Ilocal government must notify the public that proposed PSP is available for public sultation by, at a minimum, placing a notice in eally circulating newspaper and on the local gernment's website stating:  The name of the local government the title of the proposed PSP the purpose and general effect of the proposed PSP the location details of the area where the PSP applies, if it only relates to part of the local government area if the proposed PSP replaces an existing PSP, the title of the existing PSP where the proposed PSP and any explanatory statement is available for inspection and/or purchase that written submissions about any aspect of the proposed PSP may be made to the local government by any person the requirements for making a properly made submission the consultation period during which a submissions may be made, and a contact telephone number for information about the proposed PSP.	30 business days (incorporating 20 business days consultation period)



Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
		3.3 During the consultation period, the local government must display a copy of the notice in an obvious place in the local government's public office and have a copy of the proposed PSP and any explanatory statement available for inspection and/or purchase.	
		3.4 The notice and proposed PSP must also be available for download on the local government's website.	

#### Note on public consultation

It is recommended and encouraged that the local government consults with relevant state agencies prior to and during public consultation for matters within a proposed PSP that are specifically relevant to a particular state agency (e.g. Building Codes Queensland or Department of Environment and Resource Management).

The consultation period seeks to engage the community in the development of the proposed PSP and provide them the opportunity to input into its development. Public consultation ensures that a range of views and perspectives are taken into account, widening the perspective of drafters and bringing new ideas forward that may not have been considered.

The consultation period announces that the local government is seeking views and information from the community on the proposed PSP. A public notice in the newspaper and on the local government's website is the minimum requirement for public consultation. Local governments are encouraged to develop and extend their public consultation efforts to maximise opportunity for proactively engaging with the community.

Step 4. Local government reviews submissions and decides how to proceed with the proposed planning scheme policy

Responsible entity	Processes to which this step applies	Step	, <u> </u>	Performance indicator timeframe
Local government	PSP     Major amendment	4.1	The local government must consider every properly made submission about the proposed PSP.	20 business days
		4.2	After considering the submissions, the local government:	
			(a) may make changes to the proposed PSP to:	
			<ul><li>(i) address issues raised in a properly made submission</li></ul>	
			(ii) amend a drafting error, or	
			<ul><li>(iii) address new or changed planning circumstances or information.</li></ul>	
			(b) must advise each person in writing who made a properly made submission about how the local government dealt with their submission, and	
			(c) must provide the Minister with a written notice containing a summary of matters raised in the properly made submissions and stating how the local government dealt	



Responsible entity	Processes to which this step applies	Step	Performance indicator timeframe
		with the matters.  4.3 If the local government changes the proposed PSP and the changes results in the proposed PSP being significantly different to the version released for public consultation, the local	
		government must proceed to Step 3 and repeat the process.  4.4 Despite Step 4.3, the public consultation may be limited to those aspects of the proposed PSP which have changed.	

# Stage 3 — Adoption

Step 5. Local government decides whether to adopt the proposed planning scheme policy or not

Responsible Processes to which this step applies	Step	Performance indicator timeframe
e PSP • Major amendment • Minor amendment	<ul> <li>5.1 After complying with Step 4, where required, the local government must decide to: <ul> <li>(a) adopt the proposed PSP</li> <li>(b) adopt the proposed PSP with changes, or</li> <li>(c) not adopt the proposed PSP.</li> </ul> </li> <li>5.2A If the local government decides to adopt the proposed PSP, it must place a notice in the gazette, a locally circulating newspaper and on the local government's website stating: <ul> <li>(a) the local government name</li> <li>(b) the title of the adopted PSP</li> <li>(c) the date the PSP commences</li> <li>(d) the purpose and general effect of the PSP</li> <li>(e) if the PSP only applies to part of an existing local government area, a description about the location of that area</li> <li>(f) if the proposed PSP replaced an existing PSP, the title of the existing PSP, and</li> <li>(g) where to inspect and/or purchase a copy of the PSP.</li> </ul> </li> <li>5.2B If the local government decides not to proceed with the proposed PSP, it must place a notice in the gazette, a locally circulating newspaper and on the local government's website, stating: <ul> <li>(a) the local government name</li> <li>(b) the title of the proposed PSP</li> </ul> </li> <li>(c) the decision, and</li> </ul>	30 business days

executive as soon as possible:	
(a) after adopting—	
(i) a copy of the notice	
(ii) one certified copy of the PSP, and	
(iii) one electronic copy of the PSP, including associated maps, or	
(b) after deciding not to proceed—	
(i) a copy of the notice.	



# Making a temporary local planning instrument

## 4.1 What is a temporary local planning instrument?

A temporary local planning instrument (TLPI) is a statutory instrument which assists in advancing the purpose of the SPA by protecting a local government area from adverse impacts.

As prescribed by section 105 of the SPA, a TLPI can only be made if the Minister is satisfied that:

- there is a significant risk of serious environmental harm, or serious adverse cultural, economic or social conditions happening in the planning scheme area
- the delay involved in using the usual planning scheme amendment process would increase the risk
- · state interests would not be adversely affected by the proposed TLPI, and
- the proposed TLPI appropriately reflects the standard planning scheme provisions.

A TLPI may suspend or otherwise affect the operation of a planning scheme for up to 1 year, but does not amend a planning scheme and is not a change to a planning scheme under section 703 of the SPA. Where the factors which created the need for the TLPI are expected to continue, a planning scheme amendment should be progressed and completed prior to the TLPI ceasing to have effect.

As a TLPI can be introduced quickly without public consultation to deal with certain urgent situations, there should be careful consideration by a local government of natural justice to be afforded to affected persons before a TLPI is made.

# 4.2 Process for making a temporary local planning instrument

Figure 3: Process for making a temporary local planning instrument



This section describes the process (Figure 3) for making a TLPI. A detailed flow diagram of the process for making a TLPI is located in Schedule 6 of this guideline. In this section a planning scheme refers to a planning scheme made under either the IPA or the SPA, unless otherwise stated.



### Stage 1 — Proposal and preparation

### Step 1. Local government proposes to make a temporary local planning instrument

Responsible entity	Step		Performance indicator timeframe
Local government	1.1	The local government must decide to make a temporary local planning instrument (TLPI).	Start of process
	1.2	The local government must, as soon as possible, write to the Minister advising of the decision to make a TLPI.	

### Step 2. Local government prepares a proposed temporary local planning instrument

Responsible entity	Step	Performance indicator timeframe
Local government	2.1 The local government must prepare a proposed TLPI.	20 business days

#### Note on state agency consultation

As there are strict requirements which need to be met by local governments in order for a TLPI to be approved by the Minister, local governments are recommended to establish and maintain discussions with the Department of Local Government and Planning and other state agencies to ensure the proposed TLPI is the most appropriate instrument to resolve the issue.

Step 3. Local government ensures iconic values are protected in a proposed temporary local planning instrument

Responsible entity	Step		Performance indicator timeframe
Local government	3.1	Where the proposed TLPI is for a planning scheme made in a declared iconic place:	40 business days for advisory panel consideration and response
		(a) under IPA and would or may have effect in an iconic place and would suspend or otherwise affect the operation of a protected planning provision relating to the place, proceed to Step 3.2, or	
		(b) under SPA, proceed to Step 4.	
	3.2	The local government must prepare an impact report evaluating the effect of the proposed TLPI on the place's iconic values.	nust write to the
	3.3	After preparing the impact report, the local government must write to the advisory panel requesting its consideration and providing a copy of:	
		(a) the impact report, and	
		(b) the proposed TLPI.	
	3.4	The advisory panel must consider the impact report and whether the proposed TLPI would, if given effect, be inconsistent with protecting the place's iconic values. The advisory panel may consult with anyone it considers appropriate.	
	3.5	The advisory panel must write to the local government providing a panel report including any panel recommendations.	
	3.6	The local government must consider the panel report before proceeding to Step 4.	



Step 4. Local government progresses a proposed temporary local planning instrument

Responsible entity	Step	p	Performance indicator timeframe
Local	4.1	After preparing the proposed TLPI, the local government must:	Unspecified
government		(a) write to the Minister requesting the Minister's consideration of the proposed TLPI	
		(b) provide a written statement about why the local government proposes to make the TLPI	
		(c) provide a written statement about how the proposed TLPI meets the requirements for making a TLPI in SPA, and	
		(d) submit an electronic (mandatory) and a hard copy (optional) of the proposed TLPI.	

#### Note on making a temporary local planning instrument

Section 105 of the SPA sets out the requirements the Minister must consider when deciding if a local government can make a TLPI. As such, a local government must provide sufficient justification and any relevant information (commensurate with the scale and scope of the identified issue) to demonstrate how the proposed TLPI complies with section 105 of the SPA.

The sufficient justification should:

- detail the significant risk/s, including the key planning considerations. Where, for example, a TLPI relates a significant risk of serious:
  - environmental harm, a Local Government should provide information pertaining to loss of habitat/vegetation, degradation of biodiversity values etc
  - adverse cultural conditions, a Local Government should provide information pertaining to heritage places, loss of identity, indigenous issues, design provisions etc
  - adverse economic conditions, a Local Government should provide information pertaining to the economic/market conditions, network of centres, retail hierarchy etc, and/or
  - adverse social conditions, a Local Government should provide information pertaining to the human impacts/needs, and
- the reasons why a delay will increase the risk (why is urgency required).

Pursuant to section 106 of the SPA, a TLPI may also set out the levels of assessment for development. Where these levels of assessment are proposed to be changed, for example, from impact assessment to code/self assessment or vice versa, the Local Government should also provide sufficient justification clearly demonstrating the need, and how natural justice and procedural fairness has been considered.

### Stage 2 — Minister's consideration

Step 5. Minister considers a proposed temporary local planning instrument

Responsible entity	Step	0	Performance indicator timeframe
Minister	5.1	If the Minister receives written notice under Step 4.1, the Minister must consider if:  (a) sufficient information has been provided and proceed to Step 5.2, or	20 business days
		(b) insufficient information has been provided, the Minister must write to the local government advising more information is required and advise the local government to proceed to Step 2 and repeat the process.	



Responsible entity	Ste	Step			
	5.2	The Minister must consider whether the proposed TLPI meets the TLPI requirements as prescribed under section 105 of the SPA.			
	5.3	The Minister also must consider whether or not the proposed TLPI would, if given effect to, be inconsistent with protecting the place's iconic values, if relevant.			
	5.4	After considering the proposed TLPI, the Minister must write to the local government advising it may:			
		(a) adopt the proposed TLPI and proceed to Step 6			
		(b) adopt the proposed TLPI subject to conditions and proceed to Step 6, or			
		(c) not proceed with the proposed TLPI.			

Note on performance indicator timeframes for Minster's consideration					
Actions performed for the Minister's consideration	Responsible Entity	Performance indicator timeframe			
Action 1 Receive the proposed TLPI and undertake a preliminary assessment	Minister	5 business days			
Action 2 Targeted state agency review and provides comments on the proposed TLPI to the Minister	State agency	5 business days			
Action 3 Collate state agency comments (whole of government response) and send to local government. Local government reviews, addresses and responds to whole of government response where required.	Minister	5 business days <sup>1</sup>			
Action 4 Review and resolve outstanding issues with state agency and local government. Once resolved, Minister to consider whether the TLPI satisfies the requirements of section 105 of the SPA	Minister	5 business days			
The performance indicator timeframe stops each time the whole of government response is returned to the local					

government for its review and response.

# Stage 3 — Adoption

Local government decides whether to adopt the proposed temporary local Step 6. planning instrument or not

Responsible entity	Step	p	Performance indicator timeframe
Local Government	6.1	After receiving advice from the Minister that it may adopt the proposed TLPI, the local government must decide to:	15 business days
		(a) adopt the proposed TLPI, or	
		(b) not proceed with the proposed TLPI.	
	6.2 <i>A</i>	A If the local government decides to adopt the proposed TLPI, it must:	
		(a) comply with any conditions imposed by the Minister which must be undertaken prior to adoption, and	
		(b) place a notice in the gazette, a locally circulating newspaper, and on the local government's website stating:	
		(i) the local government name	
		(ii) the title of the adopted TLPI	
		(iii) the date the TLPI commenced	



Responsible entity	Step	)			Performance indicator timeframe
			(iv)	the date the TLPI will cease to have effect	
			(v)	the purpose and general effect of the TLPI	
			(vi)	if the TLPI only applies to part of an existing local government area, a description about location of that area	
			(vii)	where to inspect and/or purchase a copy of the TLPI, and	
			(viii)	if located in a declared iconic place that the advisory panel has been given an iconic impact report with the proposed TLPI.	
	<b>6.2B</b> If the local government decides not to proceed with the proposed TLPI, it must give the Minister written notice about:				
		(a)	the lo	cal government name	
	(b) the title of the proposed TLPI				
	(c) the decision, and				
		(d)	the re	easons for not proceeding.	
	6.3			_PI is adopted, the local government must give the chief as soon as possible:	
		(a)	after a	adopting:	
			(i)	a copy of the notice	
			(ii)	one certified copy of the TLPI, and	
			(iii)	one electronic copy of the TLPI, including associated maps, or	
		(b)	after o	deciding not to proceed:	
			(i)	a copy of the notice.	



# 5. State powers regarding local planning instruments

## 5.1 What are the state powers?

The Minister has the power under the SPA to direct a local government to take an action in relation to a local planning instrument or a proposed local planning instrument. This includes requiring a local government to make, amend or repeal a local planning instrument following the process under section 2, 3 or 4 of this guideline. The Minister can also make, amend or repeal a local planning instrument in certain circumstances. The process for repealing a local planning instrument is contained in the SPA, not this guideline.

# 5.2 Minister's process for making or amending a local planning instrument

### 5.2.1 Process if Minister takes directed action

- (1) If the local government does not comply with a Ministerial direction in relation to a local planning instrument or proposed local planning instrument, the Minister may take the action the Minister directed the local government to take. The process for the Minister to take the action is the same as the process for the local government to take the action except that:
  - (a) for section 2 of this guideline, the following steps of the process for making or amending a planning scheme do not apply:
    - (i) Step 1.3
    - (ii) Step 4
    - (iii) Step 5
    - (iv) Steps 6.1 and 6.3
    - (v) Steps 8.2(c), 8.6 and 8.7
    - (vi) Steps 9.1A, 9.2A, 9.3A, 9.1B and 9.3B
    - (vii) Steps 10.3 and 10.4, and
    - (viii) Step 11.3.
  - (b) for section 3 of this guideline, Step 4.2(c) of the process for making or amending a planning scheme policy does not apply, and
  - (c) for section 4 of this guideline, Steps 1.2, 4.1(a), 5.1 and 5.3 of the process for making a temporary local planning instrument do not apply.

### 5.2.2 Process if Minister takes action without giving a direction

(1) If the Minister is satisfied urgent action is necessary to protect or give effect to a state interest, the Minister may make or amend a local planning instrument without giving a direction to the local government to make or amend the local planning instrument The process for the Minister to take the action is the same as the process for the local government to take the action except that:



- (a) for section 2 of this guideline, the following steps of the process for making or amending a planning scheme do not apply:
  - (i) Step 1.2 and 1.3
  - (ii) Step 3
  - (iii) Step 4
  - (iv) Step 5
  - (v) Steps 6.1 and 6.3
  - (vi) Step 7
  - (vii) Step 8
  - (viii) Step 9
  - (ix) Step 10, and
  - (x) Step 11.3.
- (b) for section 3 of this guideline, Steps 2.2, 3 and 4 of the process for making or amending a planning scheme policy does not apply, and
- (c) for section 4 of this guideline, Steps 1.2, 3, 4, and 5.4 of the process for making a temporary local planning instrument do not apply.

### 5.2.3 References in the statutory guideline to local government

- (1) If the Minister takes the action the Minister directed the local government to take or takes action without giving a direction to the local government, a reference in this guideline to:
  - (a) the local government's public office is a reference to the Department of Local Government and Planning's state office
  - (b) a decision of the local government is a reference to a decision of the Minister
  - (c) a local government's chief executive officer is a reference to the Department of Local Government and Planning's chief executive, and
  - (d) a local government's website is a reference to the Department of Local Government and Planning's website.



# **Abbreviations**

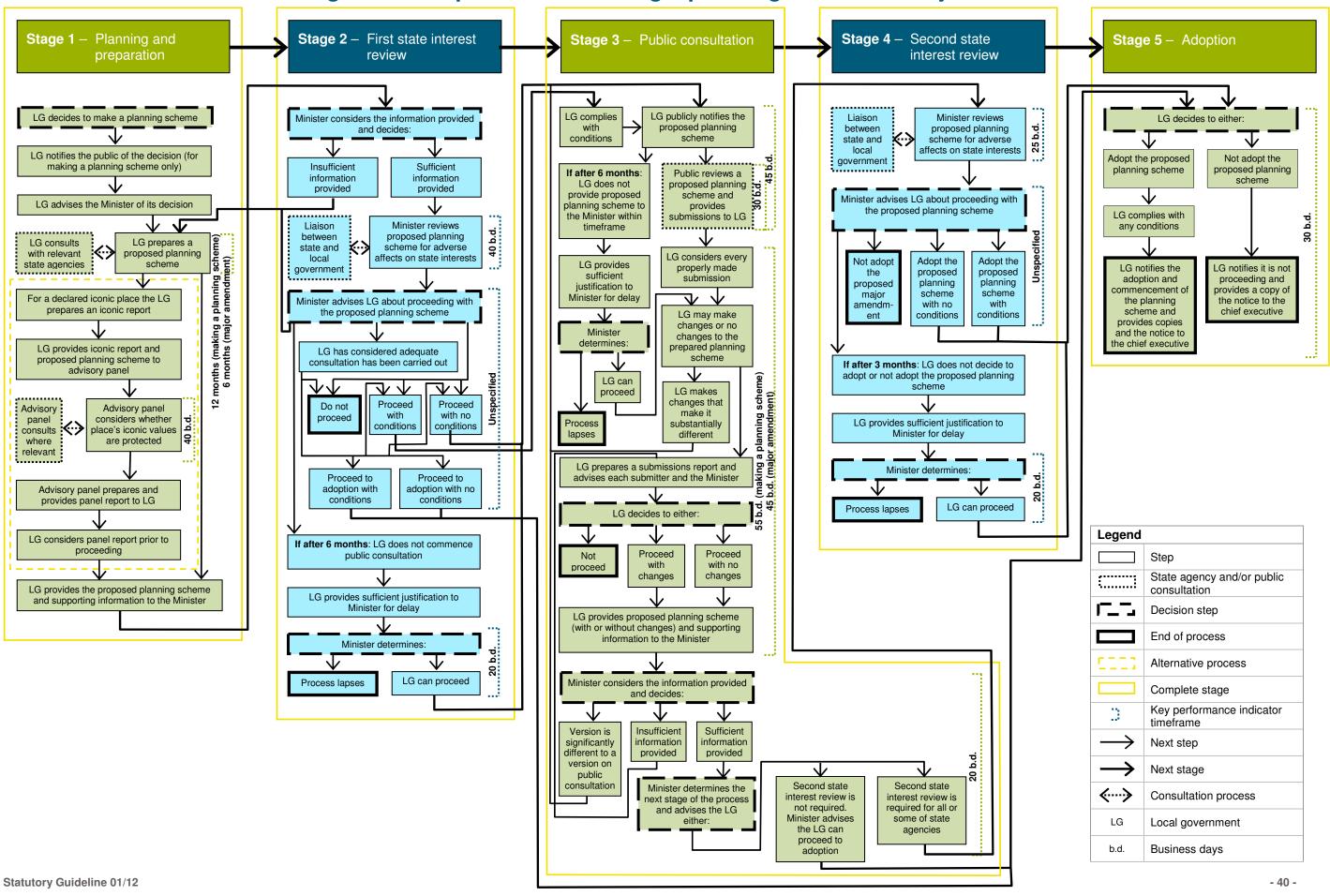
IDAS	Integrated development assessment system
IPA	Integrated Planning Act 1997
PIP	Priority infrastructure plan
PIA	Priority infrastructure area
RPC	Regional Planning Committee
PSP	Planning scheme policy
SEQ Water Act	South-East Queensland Water (Distribution and Retail Restructuring) Act 2009
SPA	Sustainable Planning Act 2009
SPI	State planning instrument
SPSP	Standard planning scheme provisions
TLPI	Temporary local planning instrument



# **Dictionary**

First state interest review	means a review carried out by the Minister under Section 2, Stage 2 of this guideline
Public consultation	means the actions and period as specified under Section 118 of the SPA
Second state interest review	means a review carried out by the Minister under Section 2, Stage 4 of this guideline
Suppliers of state infrastructure	means suppliers of the following:  state schools infrastructure  public transport infrastructure  state-controlled roads infrastructure  emergency services infrastructure  water infrastructure (if applicable in the local government area).

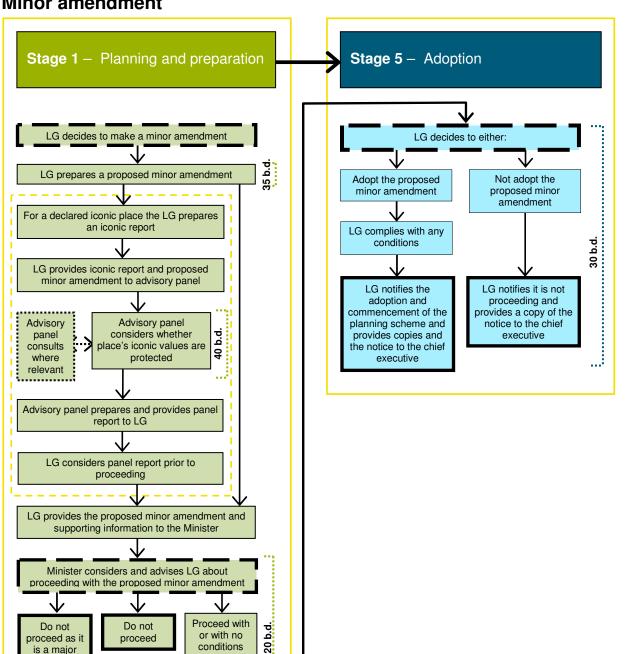
# Schedule 3 Detailed flow diagram of the process for making a planning scheme or major amendment



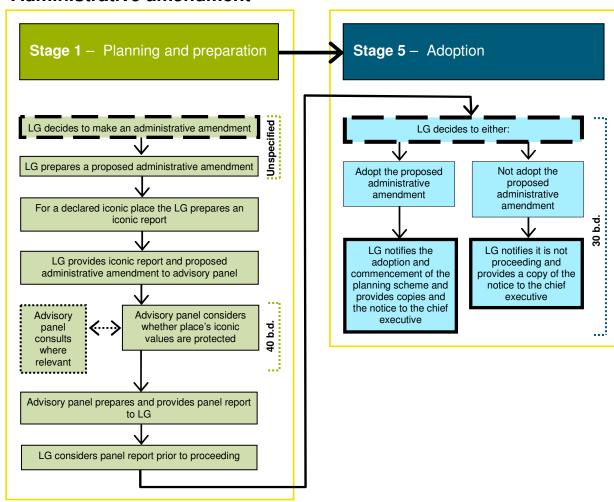
# Detailed flow diagrams of the process for making a minor or administrative amendment to a planning scheme

### **Minor amendment**

amendment - follow maior amendment process



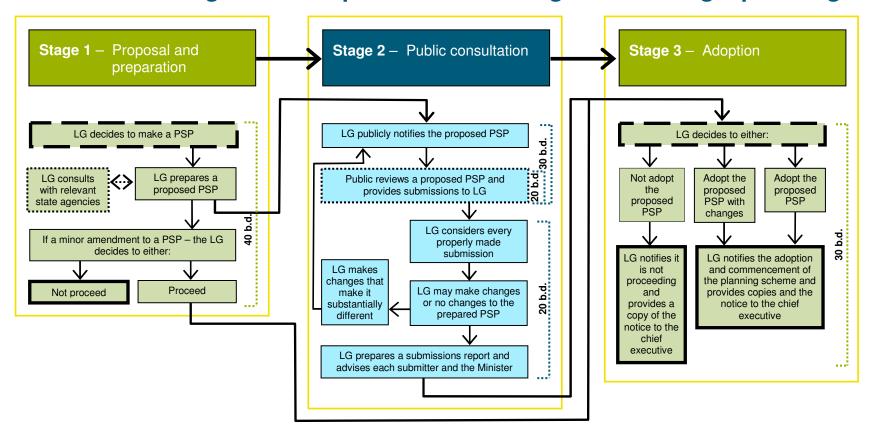
### **Administrative amendment**

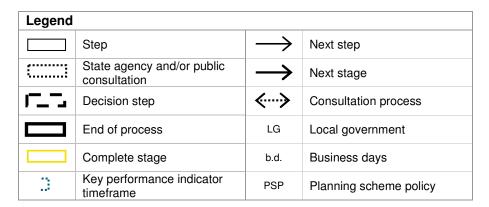


Legend							
	Step	.3	Key performance indicator timeframe				
(	State agency and/or public consultation	$\rightarrow$	Next step				
<u></u>	Decision step	$\rightarrow$	Next stage				
	End of process	<b>⟨····</b> ⟩	Consultation process				
	Complete stage	LG	Local government				
5223	Alternative process	b.d.	Business days				

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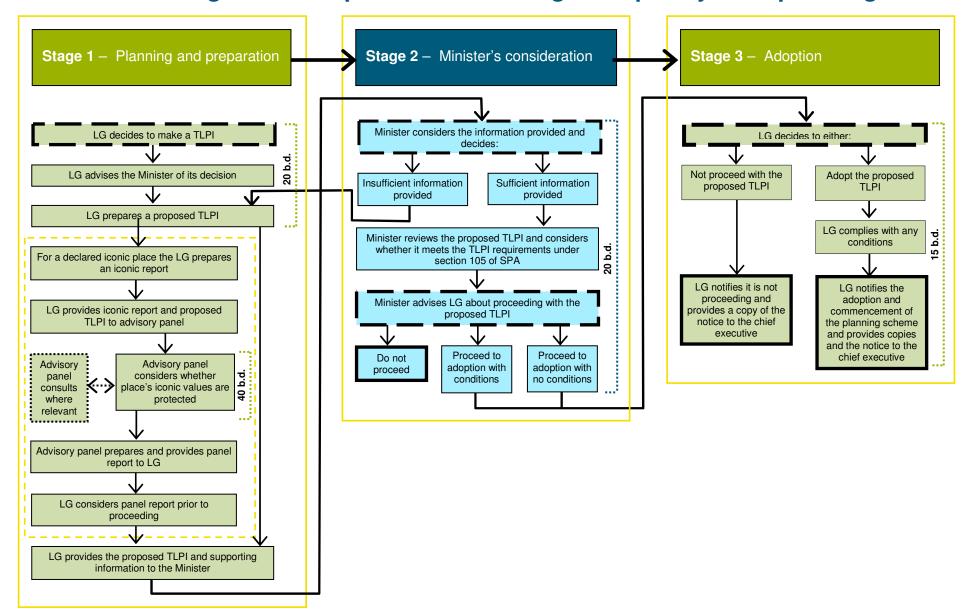
# Detailed flow diagram of the process for making or amending a planning scheme policy





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# Detailed flow diagram of the process for making a temporary local planning instrument



Legend						
	Step	Э	Key performance indicator timeframe			
<b></b>	State agency and/or public consultation	$\rightarrow$	Next step			
二二	Decision step	$\rightarrow$	Next stage			
	End of process	<b>⟨····</b> ⟩	Consultation process			
	Complete stage	LG	Local government			
5223	Alternative process	b.d.	Business days			

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